2014/15 independent auditor's reports (further education) Technical guidance note 2015/7(FE)



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Audit Scotland is a statutory body set up in April 2000 under the Public Finance and Accountability (Scotland) Act 2000. We help the Auditor General for Scotland and the Accounts Commission check that organisations spending public money use it properly, efficiently and effectively.

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Foreword

Technical guidance notes are prepared by Audit Scotland's Technical Services Unit (TSU) to provide external auditors appointed by the Accounts Commission and Auditor General for Scotland with guidance on particular subjects or themes relevant to their audit appointment. They cover auditors' responsibilities to audit and report on the annual accounts, and review returns for whole of government accounts and local authority grant claims.

Technical guidance notes are available to external auditors from Audit Scotland's *Technical reference library*, and are also published on the Audit Scotland website so that audited bodies and other stakeholders can access them.

This particular type of technical guidance note is approved by the Assistant Auditor General and provides guidance on reporting the audit of the annual accounts, including model independent auditor's reports.

While auditors act independently, and are responsible for their own conclusions and opinions, the TSU has a role in ensuring that those conclusions and opinions are reached on the basis of informed judgement. Consistency in similar circumstances is important and **the Code of** *audit practice* therefore states that auditors should follow TSU guidance. Auditors should advise the TSU promptly if they intend not to follow any guidance provided in this technical guidance note.

Audit Scotland makes no representation as to the completeness or accuracy of the contents of technical guidance notes or that legal or technical guidance is correct. Points of law, in particular, can ultimately be decided only by the Courts. Audit Scotland accepts no responsibility for any loss or damage caused as a result of any person relying upon anything contained in this note.

Introduction

Introduction

- 1. External auditors are required by the *Public Finance and Accountability (Scotland) Act 2000* (the 2000 Act) to provide opinions on further education colleges' financial statements and the regularity of expenditure and income, and report on other related responsibilities, in an independent auditor's report.
- ISA (UK&I) 700 The independent auditor's report on financial statements (ISA 700) establishes standards on the form and content of the independent auditor's report. The Financial Reporting Council's (FRC) Bulletin 2010/2 (Revised) Compendium of illustrative auditor's reports on United Kingdom private sector financial statements etc provides examples to illustrate the requirements of ISA 700 for the private sector.
- 3. The <u>Code of audit practice</u> states that model forms of independent auditor's reports will be provided to public sector auditors by Audit Scotland.

Purpose of technical guidance note

- 4. The main purpose of this technical guidance note from the TSU is to provide auditors with the model independent auditor's reports which should be used for the 2014/15 annual report and accounts of colleges, along with guidance on their use.
- 5. The wording of the model independent auditor's reports at Appendices 1 and 2 is based on the illustrative examples issued by the FRC tailored to reflect further education sector legislation and augmented by the reporting requirements of Audit Scotland.
- 6. Auditors should complete the checklist at Appendix 3 which provides a list of the key auditor actions set out in this technical guidance note.
- 7. This technical guidance note also provides a model report for summary financial information in a separate annual report at Appendix 4.

Auditor's reporting responsibilities

- 8. When reporting on the audit of the financial statements, auditors of colleges are required by legislation and international standards on auditing in the UK (ISAs) to
 - express an opinion on whether the financial statements and, where applicable, its group give a true and fair view and are properly prepared in accordance with the <u>2014/15</u> <u>accounts direction</u> from the Scottish Funding Council (SFC) (see paragraphs 18 to 49)
 - express an opinion of the regularity of expenditure and income (see paragraphs 50 to 54).
- 9. Auditors are required by ISA 720 (UK&I) Section A The auditor's responsibilities relating to other information in documents containing audited financial statements (ISA 720A) to read the

information that accompanies the financial statements and report where they identify inconsistencies or misstatement of fact (see paragraphs 30 to 31).

- 10. Auditors have other reporting responsibilities prescribed by Audit Scotland which are to
 - express an opinion on whether a specified part of the remuneration report has been properly prepared (see paragraphs 57 to 59)
 - express an opinion on whether the operating and financial review (OFR) is consistent with the financial statements (see paragraphs 60 to 65)
 - report conclusions on other matters by exception, including non-compliance with guidance on the preparation of the governance statement (see paragraphs 66 to 74).
- 11. Audit Scotland also requires auditors to provide a report on summary financial information in any separate annual report (see paragraphs 81 to 84).

Status of model reports

- 12. In the interests of consistency, auditors are required to use the model wording in the appendices to this technical guidance note as a condition of their audit appointment. The only exception is the text indicated in [square brackets] where amendments will require to be made by auditors to tailor the terminology to reflect local circumstances. In Appendices 1 and 2, this exception applies to the following which auditors should amend to match precisely the titles used by the college
 - The names of the financial statements in the introductory paragraph.
 - The name of the statement setting out the responsibilities of the board of management.
 - The title of the document which contains the audited financial statements referred to in the scope paragraph, e.g. annual report and accounts.
 - The name of the statement (or statements) disclosing the information required by the accounts direction and paragraphs 23 to 30 of the SORP to be included in an OFR.
 - The name of the statement on corporate governance, e.g. governance statement.
- It should be noted that the requirement to follow the model wording in the appendices applies to the 'Bannerman' paragraph. The previous dispensation which allowed minor wording changes no longer applies from 2014/15.
- 14. Where the appointed auditor is a member of Audit Scotland staff, the reports should be presented in the first person singular. Firms should present the report in the first person plural.
- 15. Any proposed modifications to any audit opinion or conclusion in the model reports, or the inclusion of 'emphasis of matter' or 'other matter' paragraphs, should be discussed with the TSU in advance of finalising the report.

Changes in 2014/15

- 16. As part of the refresh of technical support provided by the TSU, technical guidance notes are replacing notes for guidance. The main changes in this technical guidance note for 2014/15 from last year's note for guidance are as follows
 - Separate models have been provided to be used depending on whether a college prepares group accounts. Appendix 1 should be used when no group accounts have been prepared, and Appendix 2 when they have.
 - The previous dispensation which allowed minor wording changes to the 'Bannerman' paragraph no longer applies.
 - Any proposed modifications to audit opinions or conclusions, or inclusion of 'emphasis of matter' or 'other matter' paragraphs, should be discussed with the TSU in advance.
 - The presentation of the models has been altered to make it clearer which text should be amended by auditors to tailor terminology to that used by the college.
 - Guidance has been added on qualifications to opinions (in addition to the financial statements opinion) and conclusions.

Contact point

 The main contact point in the TSU for this technical guidance note is Paul O'Brien, Senior Manager (Technical) - <u>pobrien@audit-scotland.gov.uk</u> or 0131 625 1795.

Opinion on financial statements

Introduction

- 18. Auditors are required to express an opinion on whether a college's financial statements, and those of its group where applicable, give a true and fair view and are properly prepared in accordance with the accounts direction issued by the SFC under the *Further and Higher Education (Scotland) Act 1992*.
- 19. The Code of audit practice requires auditors to audit the financial statements in accordance with ISAs. ISA 700 requires the independent auditor's report to have a title, be properly addressed, and contain the following paragraphs in respect of the audit of the financial statements
 - introductory
 - respective responsibilities
 - scope of the audit
 - opinion on the financial statements.

Title and addressees

- 20. The term 'independent auditor's report' should be used in the title to clearly distinguish it from other required reports, such as the annual audit report.
- 21. The independent auditor's report should be addressed to the members of the board of management, the Auditor General for Scotland and the Scottish Parliament.

Introductory paragraph

Financial statements

22. Auditors are required to identify in the introductory paragraph the financial statements that they have audited. The financial statements listed in Appendices 1 and 2 are based on the requirements of the 2007 Statement of recommended practice: Accounting for further and higher education (2007 SORP). However, the statements listed by auditors should precisely match the statements and names actually used by the college. Information on the financial statements is provided in section 3 of the overview module of technical guidance note 2015/6(FE).

Reporting framework

23. The auditor's report is also required to specify the financial reporting framework that has been applied in the preparation of the financial statements. In the further education sector, the

framework is United Kingdom Generally Accepted Accounting Practice (UK GAAP). Information on the financial reporting framework is provided in section 2 of the overview module of technical guidance note 2015/6(FE).

'Bannerman' paragraph

- 24. The model wording contains a paragraph immediately after the introductory paragraph to recognise the judgement in the case of *Royal Bank of Scotland v Bannerman Johnstone Maclay*, which highlighted the potential exposure of auditors to third parties who assert that they rely on audit reports where auditors have not expressly disclaimed responsibility to those third parties.
- 25. The model wording for the 'Bannerman' paragraph explains that the report is made solely to the parties to whom it is addressed and that auditors do not undertake to have responsibilities to members or officers, in their individual capacities, or to third parties. The dispensation which allowed auditors to make minor amendments to this wording in previous years no longer applies from 2014/15.

Respective responsibilities paragraph

- 26. ISA 700 requires the report to state that those charged with governance are responsible for the preparation of the financial statements and that the responsibility of the auditor is to audit and express an opinion on the financial statements in accordance with applicable legal requirements and ISAs. The report should also state that the ISAs require auditors to comply with the Auditing Practices Board's *Ethical standards for auditors*
- 27. The paragraph should also refer to the respective responsibilities for the regularity of expenditure and income.

Scope of the audit paragraph

- 28. ISA 700 requires the independent auditor's report to explain the scope of the audit of the financial statements. It gives the option of either cross referring to a statement on the FRC's website or to a statement included elsewhere within the annual report and accounts, or including a description of the scope of an audit set out in the ISA.
- 29. The model reports in Appendices 1 and 2 remove the first two options and specify the wording of the description that should be included. The model wording explains that an audit of the financial statements in the further education sector includes obtaining evidence on the regularity of expenditure and income.
- 30. The wording also explains that auditors read all the financial and non-financial information in the document containing the financial statements. Auditors should amend the model wording in this paragraph to match precisely the title of the document used by the board (e.g. annual report and accounts). Auditors should read the other information (i.e. the statements, reports and narrative in the document other than the financial statements and notes) to identify
 - material inconsistencies with the audited financial statements

- any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by auditors in the course of performing the audit.
- 31. This reflects auditors' responsibilities in ISA 720A which states that an inconsistency is anything in the other information that contradicts information contained in the audited financial statements. If auditors identify that revision of the other information is necessary, and the college refuses to make the revision, auditors should report as follows
 - Where there is an inconsistency in the OFR, auditors should report the matter as a qualification to the opinion on the OFR (see paragraphs 60 to 64 for more guidance on this responsibility).
 - Where the inconsistency is in information outwith the OFR, auditors should report it in an 'other matter' paragraph.
 - Where the information is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by auditors in the course of performing the audit, auditors should report this also in an 'other matter' paragraph.

Opinion on financial statements paragraph

- **32.** ISA 700 requires the independent auditor's report to contain a clear written expression of opinion on the financial statements, based on the auditor evaluating whether
 - sufficient appropriate audit evidence as to whether the financial statements as a whole are free from material misstatement has been obtained
 - uncorrected misstatements are material
 - the financial statements, including the related notes, give a true and fair view.
- **33.** Guidance on the key risks of material misstatement in the financial statements is provided by the TSU in modules 1 to 4 of technical guidance note 2015/6(FE).
- 34. Auditors are required to clearly state their opinion on the financial statements. An unqualified opinion should be expressed only when auditors conclude that the financial statements
 - give a true and fair view of the state of affairs of the college (and, where relevant, the group) for the year ended 31 July 2015, and the surplus/deficit for 2014/15
 - have been properly prepared in accordance with UK GAAP
 - have been prepared in accordance with the requirements of the direction from the SFC and legislation that applies to the preparation of the financial statements.
- 35. Where auditors conclude that a modification to their opinion is required, they should add a 'basis for modification' paragraph to their report in accordance with *ISA 705 (UK&I)* Modifications to the opinion in the independent auditor's report (ISA 705).

Basis for modification paragraph

ISA 705 deals with modifications to the auditor's opinion on the financial statements. Auditors should modify their opinion when they

- conclude that, based on the audit evidence obtained, the financial statements as a whole are not free from material misstatement; or
- are unable to obtain sufficient appropriate audit evidence to conclude that the financial statements as a whole are free from material misstatement.
- **37.** ISA 705 establishes three types of modified opinions, i.e. a qualified opinion, an adverse opinion, and a disclaimer of opinion. When auditors qualify their opinion on the financial statements, they should
 - include a 'basis for modification' paragraph in the auditor's report that provides a description of the matter giving rise to the modification and
 - place this paragraph immediately before the opinion paragraph
 - use the heading 'Basis for qualified opinion on the financial statements' (or 'adverse opinion' or 'disclaimer of opinion', as appropriate).
 - use the heading 'Qualified opinion on the financial statements' (or 'Adverse opinion' or 'Disclaimer of opinion', as appropriate) for the opinion paragraph.

Qualified opinion

- **38.** Auditors should express a qualified opinion when
 - having obtained sufficient appropriate audit evidence, they conclude that misstatements, are material, but not pervasive, to the financial statements (pervasive effects on the financial statements are those that are not confined to specific items of the financial statements or those that are fundamental to users' understanding); or
 - they are unable to obtain sufficient appropriate audit evidence on which to base the opinion, but conclude that the possible effects on the financial statements of undetected misstatements could be material but not pervasive.
- 39. Material misstatements may relate to
 - specific amounts in the financial statements. Auditors should include in the 'basis for qualified opinion' paragraph a description and quantification of the financial effects of the misstatement (unless impracticable)
 - narrative disclosures. Auditors should include in the 'basis for qualified opinion' paragraph an explanation of how the disclosures are misstated
 - the non-disclosure of information required to be disclosed. Auditors should
 - describe in the 'basis for qualified opinion' paragraph the nature of the omitted information; and
 - include the omitted disclosures (unless impracticable).
- 40. When auditors express a qualified opinion due to a material misstatement in the financial statements, they should state in the 'opinion on the financial statements' paragraph that, except for the effects of the matter described in the 'basis for qualified opinion' paragraph, the financial statements give a true and fair view.

- **41.** Where the qualified opinion results from an inability to obtain sufficient appropriate audit evidence, auditors should
 - include in the 'basis for qualified opinion' paragraph the reasons for that inability
 - state in the 'opinion on the financial statements' paragraph that, except for the possible effects of the matter described in the basis for qualified opinion paragraph, the financial statements give a true and fair view.

Adverse opinion

42. Auditors should express an adverse opinion when, having obtained sufficient appropriate audit evidence, they conclude that misstatements are both material and pervasive to the financial statements. Auditors should state in the 'opinion on the financial statements' paragraph that, in their opinion, because of the significance of the matter described in the 'basis for adverse opinion' paragraph, the financial statements do not give a true and fair view.

Disclaimer of opinion

- 43. Auditors should disclaim an opinion when they are unable to obtain sufficient appropriate audit evidence on which to base the opinion, and they conclude that the possible effects on the financial statements of undetected misstatements could be both material and pervasive. Auditors should
 - amend the 'introductory' paragraph to state that they were engaged to audit the financial statements
 - state in the 'opinion on the financial statements' paragraph that because of the significance of the matter described in the 'basis for disclaimer of opinion' paragraph, they have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion, and accordingly they do not express an opinion on the financial statements.

Emphasis of matter paragraph

- 44. ISA 706 Emphasis of matter paragraphs and other matter paragraphs in the independent auditor's report (ISA 706) deals with additional communication in the independent auditor's report when the auditor considers it necessary to draw users' attention to matters that are fundamental to users' understanding of the financial statements (i.e. an 'emphasis of matter' paragraph).
- **45.** An 'emphasis of matter' paragraph refers to a matter appropriately presented or disclosed in the financial statements that, in the auditor's judgment, is of such importance that it is fundamental to users' understanding of the financial statements. Auditors should
 - include it immediately after the 'opinion on financial statements' paragraph
 - use the heading 'Emphasis of matter', or other appropriate heading
 - include in the paragraph a clear reference to the matter being emphasised and to where relevant disclosures that fully describe the matter can be found in the financial statements

 indicate that the auditor's opinion on the financial statements is not modified in respect of the matter emphasised.

Other matter paragraph

- 46. ISA 706 also deals with additional communication in the independent auditor's report when the auditor considers it necessary to draw users' attention to matters that are relevant to users' understanding of the audit, the auditor's responsibilities or the auditor's report (i.e. an 'other matter' paragraph).
- **47.** An 'other matter' paragraph refers to a matter other than those presented or disclosed in the financial statements that, in the auditor's judgment, is relevant to users' understanding of the audit, the auditor's responsibilities or the auditor's report. Auditors should
 - use the heading 'Other matter', or other appropriate heading
 - include this paragraph immediately after the 'opinion on financial statements' paragraph and any 'emphasis of matter' paragraph.
- **48.** Auditors should use an 'other matter' paragraph to report any apparently incorrect information. A material inconsistency between the financial statement and other information (other than information contained in the OFR) should also be reported as an 'other matter' paragraph.
- 49. 'Other matter' paragraphs are not the appropriate vehicle to deal with the other reporting responsibilities set out in the remainder of this technical guidance note. However, ISA 706 states that an 'other matter' paragraph may be used to draw users' attention to a matter relevant to these other reporting responsibilities. Where this is the case, the 'other matter' paragraph should be located beside the reporting responsibility to which it relates.

Opinion on regularity of expenditure and income

- **50.** Auditors of colleges are required by section 22(1) of the 2000 Act to express an opinion on the regularity of expenditure and receipts shown in the financial statements. Although, the Act uses the term 'receipts', normal practice is to refer to 'income'.
- **51.** Auditors are therefore required to report whether, in their opinion, in all material respects, expenditure was incurred and income applied in accordance with applicable enactments and guidance issued by the Scottish Ministers.
- **52.** The responsibility to express an opinion on regularity is discharged through the audit of the financial statements. Guidance on the audit of regularity is provided by the TSU at module 5 of technical guidance note 2015/6(FE).
- 53. ISA 700 requires the opinion to be reported in a section of the independent auditor's report separate to the opinion on the financial statements. Where auditors do not qualify their opinion on regularity, the wording of the relevant paragraph in Appendices 1 and 2 should be used.
- 54. Where auditors express a qualified opinion on regularity, they should
 - include a 'Basis for qualified opinion on regularity' paragraph and provide a concise description of the matter giving rise to the qualification
 - amend the opinion heading to 'Qualified opinion on regularity', and include the phrase 'except for the effects of the matter described in the basis for qualified opinion on regularity paragraph' after 'In my opinion'.

Opinion on other prescribed matters

Introduction

- **55.** ISA 700 requires auditors to address other reporting responsibilities in separate sections of the independent auditor's report following the opinion on the financial statements and the opinion on regularity.
- 56. Auditors are required to express opinions on the remuneration report and the OFR in a section under the heading 'Opinion on other prescribed matters' using the wording in Appendices 1 and 2. Where one of the opinions is qualified, each opinion should be dealt with separately under its own heading as explained at paragraphs 59 and 63.

Opinion on remuneration report

- 57. The accounts direction requires colleges to prepare a remuneration report in compliance with the requirements of the *Government financial reporting manual* (FReM). In line with *Companies Act 2006* requirements, auditors are required by the *Code of audit practice* to audit part of the remuneration report and express a separate opinion within their independent auditor's report on whether it has been properly prepared.
- 58. Module 6 (section 3) of technical guidance note 2015/6(FE) provides guidance for auditors on the part of the remuneration report that requires to be audited. The remainder of the disclosures form part of the other information read by auditors under ISA 720A, as explained at paragraphs 30 and 31.
- 59. Where auditors express a qualified opinion on the remuneration report, they should
 - include the opinion in its own section using the heading 'Qualified opinion on the remuneration report'
 - provide a concise description of the matter giving rise to the qualification
 - include the opinion on the OFR in its own section using the heading 'Opinion on other prescribed matter'.

Opinion on consistency with OFR

- 60. The SORP sets out the requirements for an OFR to be included in the annual report and accounts. In line with the *Companies Act 2006*, Audit Scotland requires auditors to express an opinion in the independent auditor's report as to whether the information given in the OFR is consistent with the financial statements. Module 6 (section 2) of technical guidance note 2015/6(FE) provides guidance for auditors.
- 61. ISA 720 (UK&I) Section B The auditor's statutory reporting responsibility in relation to directors' reports applies to this reporting responsibility. It explains that inconsistencies include

- differences between amounts or narrative appearing in the financial statements and the OFR
- differences between the bases of preparation of related items where the figures are not directly comparable and the different bases are not disclosed
- contradictions between figures in the financial statements and the narrative explanation of those figures in the OFR.
- 62. The opinion should cover any required information that is included by way of a cross-reference to information presented separately from the OFR. Colleges may use different naming conventions and auditors should use terminology which precisely matches that used by the board (e.g. management commentary, or strategic report and directors' report).
- 63. If auditors are of the opinion that the information in the OFR is materially inconsistent with the financial statements, and have been unable to resolve the inconsistency, auditors should express a qualified opinion in respect of the OFR. Auditors should
 - include the opinion in its own section using the heading 'Qualified opinion on the operating and financial review'
 - provide a concise description of the matter giving rise to the qualification, finishing with the sentence 'Except for this matter, in our opinion the information given in the operating and financial review is consistent with the financial statements'
 - include the opinion on the remuneration report in its own section using the heading 'Opinion on other prescribed matter'.
- 64. Auditors are not required to verify, or report on, the completeness of the information in the OFR. If, however, auditors become aware that required information has been omitted, auditors should communicate the matter to the Accountable Officer. This includes situations where the required information is presented separately from the OFR without appropriate cross-references.
- 65. Auditors should also read the OFR under ISA 720A, as explained at paragraphs 30 to 31.

Matters reported on by exception

Introduction

- 66. Where auditors are required to report on certain matters by exception, ISA 700 requires auditors to describe their responsibilities under the heading 'Matters on which we are required to report by exception', and incorporate a suitable conclusion in respect of such matters.
- 67. Audit Scotland requires auditors of colleges to report by exception (i.e. a positive statement is not required) on the matters explained in the following paragraphs.

Review of governance statement

- 68. Colleges are required to publish a statement covering the responsibilities of their boards of management in relation to corporate governance. Auditors are required by the *Code of audit practice* to review the governance statement and report by exception any non-compliance with relevant sectoral guidance.
- 69. For colleges, the requirements and guidance are set out in the accounts direction. Module 6 (section 4) of technical guidance note 2015/6(FE) provides guidance for auditors.
- **70.** Audit Scotland does not require appointed auditors in the public sector to express an opinion on whether the information given in the governance statement is consistent with the financial statements. Any material inconsistencies should be reported as an 'other matter' paragraph in accordance with ISA 720A, as explained at paragraphs 30 and 31.
- 71. Colleges are not required to report compliance with the 2010 edition of the *UK Corporate governance code*. If a college makes a reference in the governance statement to that code , auditors should contact the TSU as this would trigger additional reporting requirements under ISA 720A.

Other matters reported by exception

- 72. The Charities Accounts (Scotland) Regulations 2006 requires the auditors of charities, including colleges, to report if, in their opinion
 - adequate accounting records have not been kept
 - the financial statements and the part of the remuneration report to be audited are not in agreement with the accounting records
 - they have not received all the information and explanations required for the audit.

Suitable conclusion on matters reported by exception

- **73.** Where auditors have nothing to report, they should use the conclusion wording in Appendices 1 and 2 which is 'I/we have nothing to report in respect of these matters'.
- 74. Where there is a matter to report, auditors should
 - modify the conclusion to 'I/We have the following to report in respect of these matters'.
 - provide a concise description of the matter being reported
 - finish with the sentence 'I/We have nothing to report in respect of the other matters'.

Signing and dating independent auditor's reports

Introduction

75. ISA 700 requires independent auditor's reports to state the name of the auditor and be signed and dated.

Signing

- **76.** For audits where the auditor is a member of Audit Scotland staff, the individual should sign the report in their own name.
- 77. Where the auditor is a firm, for consistency with the *Companies Act 2006*, the report should be signed in their own name by the partner or other individual who is responsible for issuing the report for and on behalf of the firm.

Dating

- 78. The date of the auditor's report should be the date on which the auditor actually signs the report. Auditors should give the day, month and year of their signature, e.g. 30 September 2015. Auditors should not date (and hence sign) the report earlier than the date on which the financial statements have been approved by those charged with governance (i.e. the authorised for issue date) and the auditor has considered all necessary available evidence.
- **79.** If the date on which the auditor signs the report is later than the authorised for issue date, auditors should
 - obtain assurance that those charged with governance would have approved the financial statements on that later date (e.g. by obtaining confirmation from the Accountable Officer)
 - ensure that audit procedures for reviewing subsequent events cover the period up to that date.

Location

80. ISA 700 requires the report to name the location of the office where the auditor is based. Auditors should give the full postal address of their office.

Other model reports

Report on summary financial information in separate annual report

- 81. If a college chooses to also include summarised financial statements that are based on the full financial statements (or other summary financial information that is derived from the full financial statements) in a separate annual report, auditors should examine the summarised financial statements/information and express an opinion on the consistency with the full financial statements. Model wording for the report is provided at Appendix 4 of this technical guidance note.
- 82. Auditors should check that there are no inconsistencies with the full financial statements by confirming that
 - the college's processes and controls for the preparation of the summarised financial statements are adequate
 - information has been accurately extracted from the full financial statements
 - the use of headings in the summarised financial statements/information are compatible with the full statements from which they are derived
 - information has been summarised in a manner which is consistent with the full statements
 - all necessary information has been included.
- 83. When auditors identify an inconsistency between the summarised financial statements/information and the full statements from which it is derived, it should be brought to the college's attention so that it can be eliminated. If the inconsistency is not eliminated, auditors should include a description of the inconsistency in their report on the summarised financial statements/information included in the separate document.
- 84. Auditors should also
 - read the other information in the separate annual report to identify any material inconsistencies with the summary financial statement/information and report accordingly
 - set out in the report on the summary financial statements/information any modification to any opinion in the independent auditor's report, or any 'emphasis of matter' or 'other matter' paragraph.

Appendix 1

Model independent auditor's report – further education colleges (non-group)

Independent auditor's report to the members of the Board of Management of [insert name of college], the Auditor General for Scotland and the Scottish Parliament

[I/We] have audited the financial statements of [insert name of college] for the period ended 31 July 2015 under the Further and Higher Education (Scotland) Act 1992 and section 44(1)(c) of the Charities and Trustee Investment (Scotland) Act 2005. The financial statements comprise [specify the titles of the primary statements such as the Income and Expenditure Account, the Statement of Historical Cost Surpluses and Deficits, the Statement of Total Recognised Gains and Losses, the Balance Sheet, and the Cash Flow Statement] and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and United Kingdom Accounting Standards (United Kingdom Generally Accepted Accounting Practice).

This report is made solely to the parties to whom it is addressed in accordance with the Public Finance and Accountability (Scotland) Act 2000 and for no other purpose. In accordance with paragraph 125 of the Code of Audit Practice approved by the Auditor General for Scotland, I do not undertake to have responsibilities to members or officers, in their individual capacities, or to third parties.

Respective responsibilities of the Board of Management and auditor

As explained more fully in the [insert name of statement setting out responsibilities of the Board of Management], the Board of Management is responsible for the preparation of the financial statements and for being satisfied that they give a true and fair view, and is also responsible for ensuring the regularity of expenditure and income. [My/Our] responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland) as required by the Code of Audit Practice approved by the Auditor General for Scotland. Those standards require [me/us] to comply with the Auditing Practices Board's Ethical Standards for Auditors. [I am/We are] also responsible for giving an opinion on the regularity of expenditure and income in accordance with the Public Finance and Accountability (Scotland) Act 2000.

Generic scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the college's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Board of Management; and the overall presentation of the financial

statements. It also involves obtaining evidence about the regularity of expenditure and income. In addition, [I/we] read all the financial and non-financial information in the [insert title of document containing the financial statements, e.g. annual report and accounts] to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by [me/us] in the course of performing the audit. If [I/we] become aware of any apparent material misstatements, irregularities, or inconsistencies [I/we] consider the implications for [my/our] report.

Opinion on financial statements

In [my/our] opinion the financial statements:

- give a true and fair view in accordance with the Further and Higher Education (Scotland) Act 1992 and directions made thereunder by the Scottish Funding Council of the state of the college's affairs as at 31 July 2015 and of its surplus [deficit] for the period then ended;
- have been properly prepared in accordance with United Kingdom Generally Accepted Accounting Practice; and
- have been prepared in accordance with the requirements of the Further and Higher Education (Scotland) Act 1992 and directions made thereunder by the Scottish Funding Council, the Charities and Trustee Investment (Scotland) Act 2005, and regulation 14 of The Charities Accounts (Scotland) Regulations 2006 (as amended).

Opinion on regularity

In [my/our] opinion in all material respects the expenditure and income in the financial statements were incurred or applied in accordance with any applicable enactments and guidance issued by the Scottish Ministers.

Opinion on other prescribed matters

In [my/our] opinion:

- the part of the Remuneration Report to be audited has been properly prepared in accordance with the Further and Higher Education (Scotland) Act 1992 and directions made thereunder by the Scottish Ministers; and
- the information given in the Operating and Financial Review for the financial period for which the financial statements are prepared is consistent with the financial statements.

Matters on which [I am/we are] required to report by exception

[I am/We are] required to report to you if, in [my/our] opinion:

- proper accounting records have not been kept; or
- the financial statements are not in agreement with the accounting records; or
- [I/we] have not received all the information and explanations [I/we] require for [my/our] audit; or

• the [insert name of statement on corporate governance, e.g. governance statement] does not comply with Scottish Funding Council requirements.

[I/We] have nothing to report in respect of these matters.

[Signature]

[Name of individual auditor], (for and on behalf of [name of firm] - firms only)

[Full postal address]

[Full date]

<Name of auditor is eligible to act as an auditor in terms of section 1212 of the Companies Act 2006 (for firms)/section 21 of the Public Finance and Accountability (Scotland) Act 2000 (inhouse and any firm where the auditor is not eligible under the Companies Act).

Appendix 2

Model independent auditor's report – further education colleges (group)

Independent auditor's report to the members of the Board of Management of [insert name of college], the Auditor General for Scotland and the Scottish Parliament

[I/We] have audited the financial statements of [insert name of college] and its group for the period ended 31 July 2015 under the Further and Higher Education (Scotland) Act 1992 and section 44(1)(c) of the Charities and Trustee Investment (Scotland) Act 2005. The financial statements comprise [specify the titles of the primary statements such as the Consolidated Income and Expenditure Account, the Statement of Group Historical Cost Surpluses and Deficits, the Statement of Group Total Recognised Gains and Losses, the Balance Sheets, and the Consolidated Cash Flow Statement] and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and United Kingdom Accounting Standards (United Kingdom Generally Accepted Accounting Practice).

This report is made solely to the parties to whom it is addressed in accordance with the Public Finance and Accountability (Scotland) Act 2000 and for no other purpose. In accordance with paragraph 125 of the Code of Audit Practice approved by the Auditor General for Scotland, I do not undertake to have responsibilities to members or officers, in their individual capacities, or to third parties.

Respective responsibilities of the Board of Management and auditor

As explained more fully in the [insert name of statement setting out responsibilities of the Board of Management], the Board of Management is responsible for the preparation of the financial statements and for being satisfied that they give a true and fair view, and is also responsible for ensuring the regularity of expenditure and income. [My/Our] responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland) as required by the Code of Audit Practice approved by the Auditor General for Scotland. Those standards require [me/us] to comply with the Auditing Practices Board's Ethical Standards for Auditors. [I am/We are] also responsible for giving an opinion on the regularity of expenditure and income in accordance with the Public Finance and Accountability (Scotland) Act 2000.

Generic scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the circumstances of the college and its group and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Board of Management; and the overall

presentation of the financial statements. It also involves obtaining evidence about the regularity of expenditure and income. In addition, [I/we] read all the financial and non-financial information in the [insert title of document containing the financial statements, e.g. annual report and accounts] to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by [me/us] in the course of performing the audit. If [I/we] become aware of any apparent material misstatements, irregularities, or inconsistencies [I/we] consider the implications for [my/our] report.

Opinion on financial statements

In [my/our] opinion the financial statements:

- give a true and fair view in accordance with the Further and Higher Education (Scotland) Act 1992 and directions made thereunder by the Scottish Funding Council of the state of the affairs of the college and its group as at 31 July 2015 and of their surplus [deficit] for the period then ended;
- have been properly prepared in accordance with United Kingdom Generally Accepted Accounting Practice; and
- have been prepared in accordance with the requirements of the Further and Higher Education (Scotland) Act 1992 and directions made thereunder by the Scottish Funding Council, the Charities and Trustee Investment (Scotland) Act 2005, and regulation 14 of The Charities Accounts (Scotland) Regulations 2006 (as amended).

Opinion on regularity

In [my/our] opinion in all material respects the expenditure and income in the financial statements were incurred or applied in accordance with any applicable enactments and guidance issued by the Scottish Ministers.

Opinion on other prescribed matters

In [my/our] opinion:

- the part of the Remuneration Report to be audited has been properly prepared in accordance with the Further and Higher Education (Scotland) Act 1992 and directions made thereunder by the Scottish Ministers; and
- the information given in the Operating and Financial Review for the financial period for which the financial statements are prepared is consistent with the financial statements.

Matters on which [I am/we are] required to report by exception

[I am/We are] required to report to you if, in [my/our] opinion:

- proper accounting records have not been kept; or
- the financial statements are not in agreement with the accounting records; or
- [I/we] have not received all the information and explanations [I/we] require for [my/our] audit; or

• the [insert name of statement on corporate governance, e.g. governance statement] does not comply with Scottish Funding Council requirements.

[I/We] have nothing to report in respect of these matters.

[Signature]

[Name of individual auditor], (for and on behalf of [name of firm] - firms only)

[Full postal address]

[Full date]

<Name of auditor is eligible to act as an auditor in terms of section 1212 of the Companies Act 2006 (for firms)/section 21 of the Public Finance and Accountability (Scotland) Act 2000 (inhouse and any firm where the auditor is not eligible under the Companies Act).

Appendix 3

Auditor action checklist

	Yes/No/N/A	Initials/date	W/P ref
1 Have you used the correct model for the college's circumstances (i.e. group or single)?			
2 Have you presented the reports in the correct person (i.e. singular for Audit Scotland staff, plural for firms)?			
3 Does the list of financial statements in the introductory paragraph match the actual statements and names used by the college?			
4 Does the title of the document included in the scope paragraph precisely match the title of the document containing the audited financial statements?			
5 Does the name of the statement(s) used in the opinion on the OFR precisely match the actual statement(s) and names used by the college?			
6 Have you discussed any proposed modifications to audit opinions or conclusions, or ISA 706 paragraphs, with the TSU?			
 7 Have you signed and dated the report on or after the authorised for issue date? signed the report on behalf of the firm (firms only)? given the full date and postal address? 			

Appendix 4

Model auditor's report – summary financial information

Independent auditor's report to the members of [insert name of college] on the summary financial information

[I/We] have examined the summary financial information of [insert name of college] for the period ended 31 July 2015 which comprises [insert list of items comprising the summary financial information].

This report is made solely to the parties to whom it is addressed in accordance with the Public Finance and Accountability (Scotland) Act 2000 and for no other purpose. In accordance with paragraph 125 of the Code of Audit Practice approved by the Auditor General for Scotland, [I/we] do not undertake to have responsibilities to members or officers, in their individual capacities, or to third parties.

Respective responsibilities of the Board and auditor

The Board is responsible for preparing the summary financial information within the Annual Report.

[My/Our] responsibility is to report to you [my/our] opinion on the consistency of the summary financial information with the full financial statements [add the Remuneration Report and/or Operating and Financial Review where applicable].

In addition, [I/we] read the other financial and non-financial information in the Annual Report to identify material inconsistencies with the summary financial information. If [I/we] become aware of any apparent misstatements or material inconsistencies, [I/we] consider the implications for [my/our] report.

[I/We] conducted [my/our] work in accordance with the approach set out in Audit Scotland's technical guidance note 2015/7(FE). [My/Our] report on the college's full annual financial statements describes the basis of [my/our] opinion on those financial statements [add, Remuneration Report and/or Operating and Financial Review, where applicable].

Opinion

In [my/our] opinion the summary financial information is consistent with the full financial statements [add, Remuneration Report and/or Operating and Financial Review, where applicable] of the college for the period ended 31 July 2015.

[I/We] have not considered the effects of any events between the date on which [I/we] signed [my/our] report on the full financial statements on [insert that date] and the date of this report.

[Signature]

[Name of auditor]

[Full postal address]

[Full date]